

Message Text

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ACTION EUR-25

INFO OCT-01 IO-13 ADP-00 EURE-00 MBFR-03 SAJ-01 ACDA-19

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 USIA-15 NIC-01 RSR-01 /132 W

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P R 301831Z AUG 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 7157

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12485

E.O. 11652: GDS

TAGS: PFOR, PGOV, GW, GE, WB, UR, UN

SUBJECT: SOVIET LETTER ON BERLIN REPRESENTATION IN UN

REF: A) USUN 2392; B) STATE 141012; C) STATE 130777;

D) BONN 9899; E) BONN 10796; F) BONN 11339; G) STATE

158621

SUMMARY: IN DISCUSSION WITH THREE DCM'S AUGUST 30,
POLITICAL DIRECTOR VAN WELL PRESSED FOR WRITTEN ALLIED
RESPONSE TO MALIK LETTER. END SUMMARY.

1. VAN WELL BEGAN BY SAYING FRG THINKS SOVIETS ARE
TRYING TO INTERPRET QA IN LIMITED WAY AND THUS CREATING
DANGEROUS SITUATION. HE REFERRED TO FRG DIFFICULTIES
WITH EE'S AND "ACCOMPANYING MUSIC" OF EASTERN PRESS
TO EFFECT THAT WHAT FRG HAS LONG BEEN DOING ON ALLIED
AUTHORITY VIOLATES LETTER AND SPIRIT OF QA. NOTED HAD
BEGUN WITH MALIK LETTER, WHICH MOST IMPORTANT DOCUMENT.

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2. VAN WELL SAID FRG DOES NOT WANT MAJOR PUBLIC EXCHANGE
WITH SOVIETS AND STAYING IN TOUCH WITH THEM SO AS NOT

TO BUILD UP TO CONFRONTATION. SO FAR, IN PRIVATE, SOVIETS HAVE RESPONDED THAT THESE MATTERS SHOULD CONTINUE TO BE DISCUSSED, BUT IN PUBLIC HAVE CONTINUED TO GIVE IMPRESSION FRG ACTING CONTRARY TO QA. TRYING DRIVE WEDGE BETWEEN PROCEDURES ESTABLISHED IN 1952 AND QA. FRG THINKS IMPORTANT THAT ALLIES STAND BY LETTER OF SEPTEMBER 3, 1971, THREE AMBASSADORS SENT CHANCELLOR, WHICH REFERS BACK TO LETTER OF THREE HIGH COMMISSIONERS.

3. VAN WELL SAID FRG SUGGESTING THAT "QUIETLY AND AT APPROPRIATE TIME ALLIES PICK UP MALIK LETTER AND REPEAT WESTERN POSITION". SUGGESTED PREAMBLE OF REPLY SHOULD BE EXACTLY LIKE MALIK LETTER AND SHOULD BE FOLLOWED BY REITERATION OF POSITION TAKEN IN LETTER TO CHANCELLOR. SHOULD RE-EMPHASIZE THAT ALLIES RETAIN SUPREME POWER IN WESTERN SECTORS OF BERLIN, INCLUDING COMPETENCE FOR REPRESENTATION ABROAD AND THAT ARRANGEMENTS MADE AUTHORIZING FRG TO EXERCISE THESE FUNCTIONS REMAIN UNCHANGED. VAN WELL ADDED THAT AS MALIK LETTER OMITS MENTION OF TIES BETWEEN FRG AND WSB, AND SOVIETS TRYING TO TWIST, ALLIED RESPONSE TO MALIK LETTER SHOULD "SET RECORD STRAIGHT BY STATING THAT ALLIED POSITION IN THIS REGARD REMAINS UNCHANGED".

4. IN REPLY TO US DCM'S QUESTION, VAN WELL SAID "APPROPRIATE TIME" FOR ALLIED RESPONSE WOULD BE FEW DAYS AFTER UN ADMISSION, AND THAT "QUESTION OF SPECIFIC REFERENCE TO MALIK LETTER" COULD BE DISCUSSED.

5. "IN ORDER TO AVOID OPEN ISSUE WITH SOVIETS", GERMANS WOULD NOT REFER TO SUBJECT IN GA SPEECH AND

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P R 301845Z AUG 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 7158
INFO AMEMBASSY LONDON
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WOULD ONLY REFER TO QA AS MILESTONE AND IMPORTANT
IMPROVEMENT IN SITUATION. WITHOUT GOING INTO SPECIFICS
OF REPRESENTATION ISSUE, WOULD ONLY SAY QA "MADE POS-
SIBLE THE PARTICIPATION OF WEST BERLIN IN UN ACTIVITIES".

6. UK DCM SAID HIS AUTHORITIES WOULD STUDY SUGGESTION
CAREFULLY BUT FELT MALIK LETTER WAS UNILATERAL SOVIET
VIEW AND HAD NO EFFECT ON EXISTING SITUATION. THOUGHT
HMG MIGHT AGREE TO INCLUDE IN A LETTER FORMULATION
EARLIER PROPOSED FOR ALLIED STATEMENTS DUR-
ING UNGA DEBATE (BONN 9899), BUT WONDERED ABOUT
ADVISABILITY OF GOING FURTHER. SUGGESTED ONE WAY OF
DEALING WITH REPRESENTATION ISSUE WOULD BE FOR FRG TO
MAKE PUBLIC STATEMENT THAT IT WAS SIMPLY CONTINUING TO
DO WHAT IT HAD LONG BEEN AUTHORIZED BY ALLIES TO DO,
WHICH ALLIES COULD CONFIRM WHEN ASKED.

7. IN A QUICK CONCLUSION (BECAUSE HE WAS SUMMONED
ELSEWHERE URGENTLY), VAN WELL SAID FRG PREFERRED WRITTEN
STATEMENT AT UN TO ORAL BECAUSE LATTER WOULD EITHER
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HAVE TO BE COORDINATED BEFOREHAND WITH SOVIETS, OR
OTHERWISE MIGHT VERY WELL LEAD TO "HAPHAZARD" DISCUS-
SION.

8. DCM SAID US POSITION HAD NOT CHANGED SINCE PRE-
VIOUSLY CONVEYED, BUT HE WOULD, OF COURSE, REPORT FRG
VIEWS TO WASHINGTON.

9. AS HE LEFT, VAN WELL SAID FRG "MUST NOW ENVISAGE"
POSTPONEMENT OF NEGOTIATIONS WITH CZECHS ON TAKING UP
DIPLOMATIC RELATIONS, AS WELL AS CHANCELLOR'S VISIT
TO PRAGUE, BECAUSE OF IMPASSE OVER REPRESENTATION OF
WSB.

10. WAS LEFT THAT AFTER RESPONSE FROM CAPITALS, DIS-

CUSSION WOULD BE RESUMED IN BONN GROUP.
HILLENBRAND

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